

MINUTES
Monthly Meeting
MEDICAL LICENSURE COMMISSION OF ALABAMA
Meeting Location: 848 Washington Avenue
Montgomery, Alabama 36104

March 31, 2026

MEMBERS PRESENT IN PERSON

Jorge Alsip, M.D., Chairman
Kenneth W. Aldridge, M.D., Vice-Chairman
Craig H. Christopher, M.D.
Howard J. Falgout, M.D.
Nina Nelson-Garrett, M.D.
James R. Seale, Esq.
Pamela Varner, M.D.

MEMBERS NOT PRESENT

MLC STAFF

Aaron Dettling, General Counsel, MLC
Rebecca Robbins, Operations Director (Recording)
Nicole Roque, Administrative Assistant (Recording)
Heather Lindemann, Licensure Assistant

OTHERS PRESENT

BME STAFF

Buddy Chavez, Investigator
Anthony Crenshaw, Investigator
Becky Daniels, Investigator
Amy Dorminey, Director of Operations
Alicia Harrison, Associate General Counsel
Chris Hart, Technology
Effie Hawthorne, Associate General Counsel
Wilson Hunter, General Counsel
Roland Johnson, Physician Monitoring
Sally Knight, Physician Monitoring
William Perkins, Executive Director
Ben Schlemmer, Investigator
Tiffany Seamon, Director of Credentialing
Scott Sides, Investigator

Call to Order: 9:00 a.m.

Prior notice having been given in accordance with the Alabama Open Meetings Act, and with a quorum of seven members present, Commission Chairman, Jorge Alsip, M.D. convened the monthly meeting of the Alabama Medical Licensure Commission.

OLD BUSINESS

Minutes February 25, 2026

Commissioner Seale made a motion that the Minutes of February 25, 2026, be approved. A second was made by Commissioner Christopher. The motion was approved by unanimous vote.

NEW BUSINESS

Full License Applicants

<u>Name</u>	<u>Medical School</u>	<u>Endorsement</u>
1. Amira Abbas	University of Mississippi School of Medicine	USMLE
2. Faris A R Abby-Alamin	Univ of Science, Arts, Tech (USAT) Faculty of Medicine	USMLE/FL
3. Elsa M Acevedo Martinez	National Autonomous University of Honduras	USMLE
4. Olamide R Adefashola	University of Lagos	USMLE
5. Zaiyara Adorno Rivera	Ibero-American University	USMLE/GA
6. Marco Antonio Alcalá, Jr	St. Georges University of London	USMLE/OH
7. Dylan W Bravo Alexander	University of Tennessee	USMLE/TN
8. Natasha Amjed	Alabama College of Osteopathic Medicine	COMLEX/TN
9. Chiquitia J Anderson	University of Iowa Carver College of Medicine	USMLE/MI
10. Tina Lu Ang-Rabanes	American University of The Caribbean	USMLE/TX
11. Garry Lewis August	Case Western Medical Reserve	FLEX/OH
12. Harry Balian	Rosalind Franklin University of Medicine and Science	USMLE/CA
13. Nicholas K Batchelor	Uniformed Services University	USMLE/VA
14. Stephen T Broughton	University of Arkansas College of Medicine	USMLE/PA
15. John A Buchan	University of Cincinnati College of Medicine	USMLE
16. Christopher Mark Buckley	University of Pikeville Kentucky College of Osteo Med	COMLEX/KY
17. James George Buckley	Jefferson Medical College of Thomas Jefferson University	USMLE/FL
18. Richa Budhiraja	PT B.D.S. Postgraduate Institute of Medical Sciences	USMLE/TN
19. Nicholas Stephen Caminiti	University of Connecticut School of Medicine	USMLE
20. Abigail Lepsch Combs	University of Tennessee	USMLE/MD
21. Kilsy A Cuello Pichardo	University of Puerto Rico School of Medicine	USMLE/GA
22. Nicholas Allen Deebel	Virginia Commonwealth University School of Medicine	USMLE/FL
23. Joshua Matthew Derbort	University of Alabama School of Medicine Birmingham	USMLE
24. Adam Kaleem Devine	Nova Southeastern University College of Osteo Medicine	COMLEX/PA



<u>Name</u>	<u>Medical School</u>	<u>Endorsement</u>
25. Mark Robert Drye	Edward Via College of Osteopathic Medicine Auburn	COMLEX/GA
26. Shana Peak Durant	Howard University College of Medicine	USMLE/DC
27. Mohammed Ebrahim	University of Cape Town	USMLE
28. Isabel Altagracia Ferreira	Autonomous U of Santo Domingo Faculty of Health Sci	FLEX/FL
29. Michael Thomas Fewkes	American University of the Caribbean	USMLE/WY
30. Brittany Ann Fortune	University of Florida College of Medicine	USMLE/GA
31. Cassey Jo Mae Fuller	Idaho College of Osteopathic Medicine	COMLEX/IA
32. Michael M Galo Venegas	National Autonomous University of Honduras	USMLE
33. Payton Davis Garlington	University of Alabama School of Medicine Birmingham	USMLE/TN
34. Atef Mikhail Gayed	University of Cairo	FLEX/IL
35. Carol Ann Gibbs	Edward Via College of Osteopathic Medicine Auburn	COMLEX
36. Shea-Lee Godin	St. James School of Med St. Vincent and the Grenadines	USMLE
37. Derrick Benjamin Graham	Texas Tech Univ Health Sciences Center School of Med	USMLE
38. Justin Kyle Halbe	Saint Louis University School of Medicine	USMLE/WI
39. David Christopher Harris	Washington University School of Medicine	USMLE/OH
40. Elizabeth D Hernandez	University of South Alabama College of Medicine	USMLE
41. Nathanael Neil Hoskins	Edward Via Virginia College of Osteopathic Medicine	COMLEX
42. Emily Caroline Houston	Edward Via College of Osteopathic Medicine Auburn	COMLEX
43. Michael Evans Jacobs	Edward Via College of Osteopathic Medicine Auburn	COMLEX
44. Mihir Sunil John	Tufts University School of Medicine	USMLE/IL
45. Sarah Lalitha Kalliath	Chicago College of Osteopathic Medicine	COMLEX/IL
46. Anuj Khanna	Nova Southeastern Univ College of Osteo Medicine	COMLEX/FL
47. Kerry Henry King	University of South Florida College of Medicine	FLEX/TN
48. Manish Kumar	B J Medical College, University of Pune	USMLE/OH
49. Tarek I Lawen	Dalhousie University Faculty of Medicine	LMCC
50. Srihari Kumar Lella	Texas A&M Univ Health Science Center College of Med	USMLE/MA
51. Jawaun Michael Lewis	Oklahoma State University College of Osteopathic Med	COMLEX/OK
52. Guei-Jiun Alice Liou	Kansas City University of Medicine and Biosciences	COMLEX/OK
53. Riley Daniel Little	University of Texas Houston Medical School	USMLE/SC
54. Logan Taylor Malter	Florida State University College of Medicine	USMLE/FL
55. Eric Richard Manahan	East TN State Quillin College of Medicine	USMLE/TN
56. Dean Walter Martin	Harvard Medical School	NBME/MA
57. Jemelle J B Mayugba	Univ of the East/R Magsaysay Mem Med Center	USMLE/FL
58. Lauren Elizabeth Melley	Philadelphia College of Osteopathic Medicine	COMLEX/NJ
59. Maria Lorena Mihailescu	University of Chicago Pritzker School of Medicine	USMLE
60. Jacqueline Anna Morris	University of Alabama School of Medicine Birmingham	USMLE
61. Dewey Scott Murphy	Marshall University School of Medicine	USMLE/WV
62. Addison Carter Neighbors	University of South Carolina School of Medicine	USMLE
63. Robert Darrell Nelson	Wake Forest University School of Medicine	USMLE/NC
64. Anthony Thomas Noll	Alabama College of Osteopathic Medicine	COMLEX
65. Michael Charles O'Brien	University of Florida College of Medicine	USMLE
66. Pragya Papaganti	Siddhartha Medical College Gunadala	USMLE

<u>Name</u>	<u>Medical School</u>	<u>Endorsement</u>
67. Charvi Ketankumar Patel	Bharati Vidyapeeths Medical College	USMLE/OH
68. Henry Kaufman Philofsky	Columbia University College of Physicians & Surgeons	USMLE/NY
69. Gregory Pinsky	American University of Antigua	USMLE/NY
70. Kadijah Falah Porter	Indiana University School of Medicine Indianapolis	USMLE/FL
71. Alexandra Lauren Prato	Lake Erie College of Osteopathic Medicine	COMLEX/HI
72. Cindy G Pulido Fernandez	Central University of Venezuela - Luis Razetti	USMLE
73. Lanerica Jamese Rogers	Philadelphia College of Osteopathic Medicine	COMLEX
74. Dipesh Kumar Rohita	B.P. Koirala Institute of Health Sciences	USMLE
75. Arthur Thomas Samaras, III	Edward Via College of Osteopathic Medicine Auburn	COMLEX
76. Taylor Christian Sanders	LSU School of Medicine New Orleans	USMLE/OH
77. Conli April Schwarz	Lake Erie College of Osteopathic Medicine	COMLEX
78. William Jacobs Scott	University of Tennessee at Memphis	USMLE/WI
79. Yafell Serulle	Universidad Nacional Pedro Henriquez Urena	USMLE/MD
80. Paul Herbert Shadowen	University of Louisville School of Medicine	USMLE
81. Niharika Shah	Tribhuvan University	USMLE/MD
82. Anna Borisivna Sharabura	University of Arkansas College of Medicine	USMLE/MO
83. Sibyl Christine Siegfried	University of Wisconsin Medical School	USMLE/WA
84. Austin Lee Smith	University of Kentucky College of Medicine	USMLE
85. Kelley Ann Smith	University of Oklahoma Health Science Center	USMLE
86. Christopher Daniel Stewart	Meharry Medical College School of Medicine	USMLE/GA
87. Laura M Stoddard	University of Florida College of Medicine	USMLE/WI
88. Timothy John Stoddard	University of Florida College of Medicine	USMLE/WI
89. Kody L Stroschein	Edward Via College of Osteopathic Medicine Auburn	COMLEX
90. Johnny Tran	Edward Via College of Osteopathic Medicine Auburn	COMLEX
91. Samyukta Varma	Medical College, Madurai University	USMLE/WI
92. Nguyen Vu	Edward Via College of Osteopathic Medicine Auburn	COMLEX
93. Michael Leon Wheelis	LSU School of Medicine New Orleans	FLEX/TX
94. Rose Yeh	Texas Tech University Health Sciences Center - El Paso	USMLE/TX
95. Alejandro Emmanuel Zamora	University of Texas Health Science Center at San Antonio	USMLE
96. Wendy E Abbott	Univ of Pikeville Kentucky College of Osteo Medicine	COMLEX/VA
97. *Daniel U Asher	University of Medicine and Health Sciences, St. Kitts	USMLE/GA
98. *Michael R Menachof	Univ of California San Francisco School of Medicine	NBME/CA
99. *Shree R Mulay	Mahatma Gandhi Mission's Med College, Navi Mumbai	USMLE/WI
100. Nancey T Tsai	Eastern Virginia Medical School	USMLE/LA

**Approved pending acceptance and payment of NDC issued by the BME.*

A motion was made by Commissioner Aldridge with a second by Commissioner Nelson-Garrett to approve applicant numbers one through one hundred (1-100) for full licensure. The motion was approved by unanimous vote.

Limited License Applicants

	<u>Name</u>	<u>Medical School</u>	<u>End.</u>	<u>Location</u>	<u>Licensure</u>
1.	Damni Advani	Dow Medical College, University of Karachi	LL/AL	Flowers IM Dothan	R
2.	Hayder A Y Al Asadi	National U of Science & Tech College of Med	LL/AL	NAMC IM	R
3.	Ashmita Chhetri	Tribhuvan U Universal College of Med Science	LL/AL	NAMC IM	R
4.	Neel Ajit Doshi	Maharashtra Institute of Medical Sciences	LL/AL	Mobile Infirmary IM	R
5.	Susan V Genaro Saldana	Cayetano Heredia University	LL/AL	NAMC Florence IM	R
6.	Shrey Goel	Government Medical College Chandigarh	LL/AL	NAMC IM	R
7.	Amna Gul	University of Karachi	LL/AL	NAMC IM	R
8.	Kishan A Kakadiya	Government Medical College Surat	LL/AL	NAMC IM	R
9.	Betty Ma	Virginia Commonwealth University	LL/AL	Thomas Hospital IM	R
10.	Jakarinya Mangalamoorthy	Xavier University School of Medicine	LL/AL	USA FM	R
11.	Szymon Matejuk	Jagiellonian University Medical College	LL/AL	USA Diagnostic Rad	R
12.	Cyril Fotabong Mela	University of Buea Faculty of Health Sciences	LL/AL	UAB OB/Gyn	R
13.	Elias V Murillo Cisneros	Xochicalco University - Ensenada Campus	LL/AL	NAMC Florence IM	R
14.	Mario R Perez, Jr	Edward Via College of Osteo Med Louisiana	LL/AL	Mobile Infirmary IM	R
15.	Usama Qamar	Aga Khan Medical University	LL/AL	Crestwood IM	R
16.	Hirenkumar D Rabadia	Government Medical College Surat	LL/AL	NAMC IM	R
17.	Ryusuke Sekii	Yokohama Municipal Univ Medical College	LL/AL	NAMC IM	R
18.	Kushagrita Singh	Government Medical College Chandigarh	LL/AL	NAMC IM	R
19.	Pradeep Thapa	Nepal Medical College	LL/AL	NAMC IM	R
20.	Potyra Regis Rosa	Iguacu University Faculty of Biological and Health Sciences	LLAL	UAB Ophthalmology	SP

A motion was made by Commissioner Christopher with a second by Commissioner Varner to approve applicant numbers one through twenty (1-20) for limited licensure. The motion was approved by unanimous vote.

Retired Senior Volunteer License Applicants

	<u>Name</u>	<u>Location</u>
1.	Ishwarlal Bhuta, M.D.	Medical Outreach Ministries
2.	Robert Combs, Jr., M.D.	Medical Outreach Ministries

A motion was made by Commissioner Nelson-Garrett with a second by Commissioner Christopher to approve applicant numbers one and two (1 & 2) for retired senior volunteer licensure. The motion was approved by unanimous vote.



IMLCC Report

The Commission received as information a report of the licenses that were issued via the Interstate Medical Licensure Compact from February 1, 2026, through February 28, 2026. A copy of this report is attached as Exhibit "A".

REPORTS

Physician Monitoring Report

The Commission received as information the physician monitoring report dated March 26, 2026. A copy of the report is attached as Exhibit "B".

DISCUSSION ITEMS

FSMB Resolution Update

The Commission received as information the Federation of State Medical Boards Resolution update. Commissioner Nelson-Garrett made a motion that if any of the three FSMB bylaws amendments the Commission proposed are tabled or referred during the 2026 FSMB Annual Meeting, Drs. Alsip and Nelson-Garrett are authorized to notify the FSMB that we are withdrawing the tabled or referred items and do not wish them to be reconsidered in 2027. The motion was seconded by Commissioner Varner. The motion was approved by unanimous vote.

ADMINISTRATIVE FILINGS

Steven Mark Hayden, M.D.

The Commission received a Motion to Supplement/Correct the Administrative Record filed by Steven M. Hayden, M.D. A motion was made by Commissioner Christopher with a second by Commissioner Varner to partially approve the motion by adding the August 27, 2025 and November 19, 2025 minutes to the record on appeal. The motion was approved by unanimous vote. Commissioner Seale recused from and did not participate in any deliberation, decision, or voting in this matter. A copy of the Commission's order is attached hereto as Exhibit "C".

Brian E. Richardson, M.D.

The Commission received as information an update from Aaron Dettling, General Counsel, regarding the appeal filed by Brian E. Richardson, M.D., in the Alabama Court of Civil Appeals.



The Commission received as information an Application for Rehearing filed by Brian E. Richardson, M.D. A copy of the application is attached hereto as Exhibit "D".

Marcus D. Rushing, M.D.

The Commission received a Motion for Leave to Submit Bill of Costs filed by the Alabama State Board of Medical Examiners. A motion was made by Commissioner Seale with a second by Commissioner Nelson-Garrett to approve the motion to submit a Bill of Costs. The motion was approved by unanimous vote. A copy of the Commission's order is attached hereto as Exhibit "E".

Kimroy S. Walters, M.D.

A motion was made by Commissioner Christopher with a second by Commissioner Aldridge to accept the Voluntary Surrender of Dr. Walters' Alabama medical license. The motion was approved by unanimous vote. A copy of the Voluntary Surrender is attached hereto as Exhibit "F".

Edward G. Witt, M.D.

The Commission received an Administrative Complaint and Petition for Summary Suspension filed by the Alabama State Board of Medical Examiners. A motion was made by Commissioner Nelson-Garrett with a second by Commissioner Seale to enter an order summarily suspending Dr. Witt's license to practice medicine in Alabama and setting a hearing for July 22, 2026. The motion was approved by unanimous vote. A copy of the Commission's order is attached hereto as Exhibit "G".

CLOSED SESSION UNDER ALA. CODE 34-24-361.1

At 9:28 a.m., the Commission entered closed session pursuant to Alabama Code § 34-24-361.1 to hear and consider the following matters:

Maria C.A. Onoya, M.D.

The Commission received a proposed Joint Settlement Agreement and Consent Order between Dr. Onoya and the Alabama State Board of Medical Examiners. A motion was made by Commissioner Christopher with a second by Commissioner Aldridge to accept the Joint Settlement




Agreement and to enter a Consent Decree incorporating its terms. The motion was approved by unanimous vote. A copy of the Commission's order is attached hereto as Exhibit "H".

Timothy Ramsden, M.D.

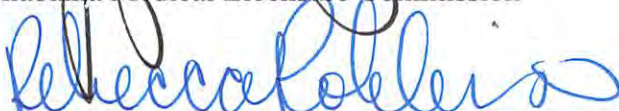
At the conclusion of the hearing, a motion was made by Commissioner Seale with a second by Commissioner Falgout to issue an order approving Dr. Ramsden's Alabama medical license with restrictions. The motion was approved by unanimous vote. A copy of the Commission's order is attached hereto as Exhibit "I". Commissioner Christopher and Mr. Dettling did not participate in the deliberation, decision, or preparation of the Commission's findings in this matter.

Meeting adjourned at 1:00 p.m.

PUBLIC MEETING NOTICE: The next meeting of the Alabama Medical Licensure Commission was announced for Wednesday April 22, 2026, beginning at 9:00 a.m.



JORGE ALSIP, M.D., Chairman
Alabama Medical Licensure Commission



Rebecca Robbins, Director of Operations
Recording Secretary
Alabama Medical Licensure Commission

04/22/2026

Date Signed



IMLCC Licenses Issued February 1, 2026 - February 28, 2026 (164)

Name	License Type	License Number	Status	Issue Date	Expiration Date	State of Primary Licensure
Kimberly Latisha Brown	MD	53386	Active	2/13/2026	12/31/2026	Mississippi
Srinivas Dannaram	MD	53426	Active	2/23/2026	12/31/2026	Arizona
Bruce Mark Becker	MD	53356	Active	2/6/2026	12/31/2026	Colorado
Nathan Mikeal Coleman	MD	53343	Active	2/6/2026	12/31/2026	Colorado
Nathaniel James Crider	MD	53365	Active	2/9/2026	12/31/2026	Colorado
Stephanie Elizabeth Murphy	DO	4506	Active	2/2/2026	12/31/2026	Colorado
Caleb Santiago Hernandez	DO	4507	Active	2/3/2026	12/31/2026	Colorado
Brooke Hastings Cheatham	DO	4516	Active	2/17/2026	12/31/2026	Colorado
Rita Zeidan	DO	4522	Active	2/18/2026	12/31/2026	Colorado
MaryAnn Aziz	MD	53319	Active	2/2/2026	12/31/2026	Florida
Laura Davis	MD	53325	Active	2/2/2026	12/31/2026	Florida
Jimmy Camargo Dourado	MD	53318	Active	2/2/2026	12/31/2026	Florida
Osama Osman	MD	53322	Active	2/2/2026	12/31/2026	Florida
Tiffany Ossi	MD	53327	Active	2/2/2026	12/31/2026	Florida
Jerry Sojan	MD	53326	Active	2/2/2026	12/31/2026	Florida
Neeru Bose	MD	53353	Active	2/6/2026	12/31/2026	Florida
Stephen B Channey	MD	53357	Active	2/6/2026	12/31/2026	Florida
Erik Kumetz	MD	53346	Active	2/6/2026	12/31/2026	Florida
Puja Chabra	MD	53364	Active	2/9/2026	12/31/2026	Florida
Rafael Garces	MD	53360	Active	2/9/2026	12/31/2026	Florida
Deborah Lynn Lastrapes	MD	53363	Active	2/9/2026	12/31/2026	Florida
Edward Charles Santoian	MD	53359	Active	2/9/2026	12/31/2026	Florida
Wing Choy Yeen	MD	53362	Active	2/9/2026	12/31/2026	Florida
Takaya Linne Jones	MD	53377	Active	2/12/2026	12/31/2026	Florida
Jeffrey La Rochelle	MD	53388	Active	2/13/2026	12/31/2026	Florida
George Walter Rankin Jr	MD	53389	Active	2/13/2026	12/31/2026	Florida

Jeremy Steven Sawh	MD	53381	Active	2/13/2026	12/31/2026	Florida
Noah Smith	MD	53385	Active	2/13/2026	12/31/2026	Florida
Jonathan Isidore Golberg	MD	53393	Active	2/17/2026	12/31/2026	Florida
Jennifer Lou Liedel	MD	53401	Active	2/17/2026	12/31/2026	Florida
Nathan Zachary Weagraff	MD	53396	Active	2/17/2026	12/31/2026	Florida
Roy E Weiss	MD	53402	Active	2/17/2026	12/31/2026	Florida
Diego Alejandro Lim	MD	53408	Active	2/18/2026	12/31/2026	Florida
Joanna Rose Edwards	MD	53414	Active	2/19/2026	12/31/2026	Florida
Robin Paige Gehris	MD	53417	Active	2/19/2026	12/31/2026	Florida
Chukwuyem Obia	MD	53418	Active	2/19/2026	12/31/2026	Florida
Adam Barron	MD	53421	Active	2/23/2026	12/31/2026	Florida
Renanit Barron	MD	53422	Active	2/23/2026	12/31/2026	Florida
Jesse Andrew Davila	MD	53423	Active	2/23/2026	12/31/2026	Florida
Victor Charles Volle	MD	53428	Active	2/23/2026	12/31/2026	Florida
Sadia Anees Ali	MD	53496	Active	2/26/2026	12/31/2026	Florida
Ivorique Clark Duru	DO	4513	Active	2/9/2026	12/31/2026	Florida
Richard Dylan Murphy	DO	4518	Active	2/17/2026	12/31/2026	Florida
Crystal Ann Jacovino	DO	4525	Active	2/19/2026	12/31/2026	Florida
Karen Fechter Leggett	DO	4528	Active	2/23/2026	12/31/2026	Florida
Whitney Shoemaker	DO	4545	Active	2/26/2026	12/31/2026	Florida
Jose Lucas Cangiano	MD	53330	Active	2/2/2026	12/31/2026	Georgia
Charles Edward Drake	MD	53324	Active	2/2/2026	12/31/2026	Georgia
Monica Sheron Branch	MD	53336	Active	2/3/2026	12/31/2026	Georgia
Ajay Kumar Ravi	MD	53339	Active	2/6/2026	12/31/2026	Georgia
Awab Ali Mohammadalkhair Abdalhai	MD	53366	Active	2/10/2026	12/31/2026	Georgia
Sochima Isioma Ochije	MD	53371	Active	2/11/2026	12/31/2026	Georgia
Melissa Dawn Davis	MD	53376	Active	2/12/2026	12/31/2026	Georgia
Richard Larry Culp Jr	MD	53403	Active	2/17/2026	12/31/2026	Georgia

Paul Avayonde Edjua	MD	53405	Active	2/17/2026	12/31/2026	Georgia
David Rawelze Powell	MD	53395	Active	2/17/2026	12/31/2026	Georgia
Michael Carter	MD	53419	Active	2/19/2026	12/31/2026	Georgia
Saad Tariq Ashraf	MD	53435	Active	2/24/2026	12/31/2026	Georgia
Jochebed Ann Pink	MD	53437	Active	2/24/2026	12/31/2026	Georgia
Shailendra Kapoor	MD	53512	Active	2/27/2026	12/31/2026	Georgia
Nikia Lynette Garland	DO	4510	Active	2/6/2026	12/31/2026	Georgia
Zimatu Chukumerije	DO	4519	Active	2/17/2026	12/31/2026	Georgia
Rebecca Salad	DO	4530	Active	2/24/2026	12/31/2026	Georgia
Nicole Elizabeth Russell	MD	53427	Active	2/23/2026	12/31/2026	Idaho
Robert Ander	MD	53347	Active	2/6/2026	12/31/2026	Illinois
Zeba Shaheen Geloo	MD	53400	Active	2/17/2026	12/31/2026	Illinois
Niveta Aravind	MD	53409	Active	2/18/2026	12/31/2026	Illinois
Sunnie Khan	MD	53412	Active	2/18/2026	12/31/2026	Illinois
Iqbal Bhwani	MD	53429	Active	2/23/2026	12/31/2026	Illinois
James Mitchell Day	MD	53506	Active	2/26/2026	12/31/2026	Indiana
Megan Kathryn Morriss	MD	53380	Active	2/13/2026	12/31/2026	Kansas
Kamalakar Surineni	MD	53413	Active	2/18/2026	12/31/2026	Kansas
Joel Widler Alderson	DO	4509	Active	2/6/2026	12/31/2026	Kansas
Jacob Edens	MD	53358	Active	2/9/2026	12/31/2026	Kentucky
Shafay Muhammad Shams	MD	53354	Active	2/6/2026	12/31/2026	Louisiana
Ismail Adebayo Dania	MD	53374	Active	2/11/2026	12/31/2026	Louisiana
Carla Antola Lardizabal	MD	53438	Active	2/24/2026	12/31/2026	Louisiana
Kris Marie Bly	DO	4546	Active	2/26/2026	12/31/2026	Louisiana
Mihaela Carter	MD	53320	Active	2/2/2026	12/31/2026	Maryland
Lekshminarayan Raghavakurup	MD	53344	Active	2/6/2026	12/31/2026	Maryland
Andrea Patrice Watkins	MD	53338	Active	2/6/2026	12/31/2026	Maryland
Lauren Ashley Winn	MD	53342	Active	2/6/2026	12/31/2026	Maryland

Faraz Khan	MD	53378	Active	2/13/2026	12/31/2026	Maryland
Wael A Sultan	MD	53387	Active	2/13/2026	12/31/2026	Maryland
Michele Martin-Jones	MD	53416	Active	2/19/2026	12/31/2026	Maryland
Sara Waseem Siddiqi	MD	53503	Active	2/26/2026	12/31/2026	Maryland
Felicia Nicholsonbrown	MD	53511	Active	2/27/2026	12/31/2026	Maryland
Lameitre Camille Lockhart-Walker	MD	53332	Active	2/3/2026	12/31/2026	Michigan
Raja Sekhar Reddy Madathala	MD	53394	Active	2/17/2026	12/31/2026	Michigan
Tyler Drake Menge	MD	53411	Active	2/18/2026	12/31/2026	Michigan
Krista Stransky Anhalt	DO	4515	Active	2/13/2026	12/31/2026	Michigan
Vincent Rimanelli	DO	4517	Active	2/17/2026	12/31/2026	Michigan
Tricia Mueller	DO	4526	Active	2/23/2026	12/31/2026	Michigan
Omobosola Obasola Akinsete	MD	53317	Active	2/2/2026	12/31/2026	Minnesota
Indy Wright Lane	MD	53355	Active	2/6/2026	12/31/2026	Minnesota
Behnaz Movahedi	MD	53430	Active	2/23/2026	12/31/2026	Minnesota
Rachel Marie Ziegler	MD	53513	Active	2/27/2026	12/31/2026	Minnesota
Gina Vick Bray	DO	4524	Active	2/19/2026	12/31/2026	Mississippi
Ednord Pierre	DO	4523	Active	2/19/2026	12/31/2026	Mississippi
Pamela Latarsha Buchanan	MD	53323	Active	2/2/2026	12/31/2026	Missouri
Lindsay Rice	MD	53350	Active	2/6/2026	12/31/2026	Missouri
Margaret Danielle Meyer	MD	53361	Active	2/9/2026	12/31/2026	Missouri
Stephanie Nicole Veit	MD	53515	Active	2/27/2026	12/31/2026	Missouri
Ryan Alan Williamson	MD	53348	Active	2/6/2026	12/31/2026	Montana
Nauroz I Ali	MD	53410	Active	2/18/2026	12/31/2026	Nevada
Vijay Goli	MD	53440	Active	2/24/2026	12/31/2026	Nevada
Ambreen Khalil	MD	53331	Active	2/3/2026	12/31/2026	New Hampshire
Joseph Basebase Law	MD	53321	Active	2/2/2026	12/31/2026	New Jersey
Saima Iqbal Ali	MD	53368	Active	2/10/2026	12/31/2026	New Jersey
Jasmeet K Mehta	MD	53397	Active	2/17/2026	12/31/2026	New Jersey

Constantinos Zambirinis	MD	53399	Active	2/17/2026	12/31/2026	New Jersey
Allen Nau	DO	4521	Active	2/17/2026	12/31/2026	New Jersey
Angela Renee Lipscomb-Hudson	MD	53369	Active	2/11/2026	12/31/2026	North Carolina
Joseph Andrew Moore	MD	53398	Active	2/17/2026	12/31/2026	North Carolina
Bonnie Burnham	DO	4527	Active	2/23/2026	12/31/2026	North Carolina
Carrie Irene Zwerdling Kluger	MD	53334	Active	2/3/2026	12/31/2026	Ohio
Vivekanand Veluchamy	MD	53333	Active	2/3/2026	12/31/2026	Ohio
Geuka Delva	MD	53345	Active	2/6/2026	12/31/2026	Ohio
Nabeel A Herial	MD	53498	Active	2/26/2026	12/31/2026	Pennsylvania
Robert Chandler	DO	4511	Active	2/9/2026	12/31/2026	Pennsylvania
Michael John Berge	MD	53404	Active	2/17/2026	12/31/2026	South Dakota
Colleen Marie Miller	MD	53335	Active	2/3/2026	12/31/2026	Tennessee
Jennifer Allison Winbigler	MD	53349	Active	2/6/2026	12/31/2026	Tennessee
Steven J Baumrucker	MD	53390	Active	2/13/2026	12/31/2026	Tennessee
Paschal Nnamdi Emelue	MD	53436	Active	2/24/2026	12/31/2026	Tennessee
Oleg Yerokhin Yerstein	MD	53432	Active	2/24/2026	12/31/2026	Tennessee
Lisa Katryn Yezbak	MD	53434	Active	2/24/2026	12/31/2026	Tennessee
Shane Koler	DO	4508	Active	2/3/2026	12/31/2026	Tennessee
Iraj Hassan	MD	53328	Active	2/2/2026	12/31/2026	Texas
Jerald Howard Simmons	MD	53341	Active	2/6/2026	12/31/2026	Texas
John Stillson	MD	53340	Active	2/6/2026	12/31/2026	Texas
Gorav Bohil	MD	53367	Active	2/10/2026	12/31/2026	Texas
Ian Michael Bouligny	MD	53372	Active	2/11/2026	12/31/2026	Texas
Andrea Rodriguez-Kawas	MD	53370	Active	2/11/2026	12/31/2026	Texas
Adelola Oluwayemisi Ashaye	MD	53375	Active	2/12/2026	12/31/2026	Texas
Mohamed Elsayed Abdelsalam	MD	53382	Active	2/13/2026	12/31/2026	Texas
Michael Wayne Bevers	MD	53383	Active	2/13/2026	12/31/2026	Texas
Jeongyoon Moon	MD	53384	Active	2/13/2026	12/31/2026	Texas

Hardik D Patel	MD	53392	Active	2/17/2026	12/31/2026	Texas
Robert Arbuckle Handley Jr	MD	53407	Active	2/18/2026	12/31/2026	Texas
Scott Jeffrey Tlanda	MD	53420	Active	2/19/2026	12/31/2026	Texas
Yesid Alvarado Valero	MD	53425	Active	2/23/2026	12/31/2026	Texas
Roni Nitecki Wilke	MD	53424	Active	2/23/2026	12/31/2026	Texas
Robyn Alexander Beach	MD	53439	Active	2/24/2026	12/31/2026	Texas
Alexandra Sarah Bercow	MD	53433	Active	2/24/2026	12/31/2026	Texas
Rehan Ahmed Malik	MD	53441	Active	2/24/2026	12/31/2026	Texas
Geetanijali Singh Rathore	MD	53442	Active	2/24/2026	12/31/2026	Texas
Santosh Yatam Ganesh	MD	53431	Active	2/24/2026	12/31/2026	Texas
Brian Phillip Duffy	MD	53499	Active	2/26/2026	12/31/2026	Texas
Farhad Ravandi-Kashani	MD	53500	Active	2/26/2026	12/31/2026	Texas
Neha Satyanarayana	MD	53497	Active	2/26/2026	12/31/2026	Texas
Richard L Whitworth Jr	MD	53504	Active	2/26/2026	12/31/2026	Texas
Ramy Behman	MD	53510	Active	2/27/2026	12/31/2026	Texas
Connie Lyn Smith	MD	53516	Active	2/27/2026	12/31/2026	Texas
Zaid Irfan Shah	DO	4512	Active	2/9/2026	12/31/2026	Texas
Tiannan Jeff Zhang	DO	4514	Active	2/12/2026	12/31/2026	Texas
Stotz Reimer Thoda Jr	DO	4529	Active	2/24/2026	12/31/2026	Texas
David Keith Willmore	MD	53373	Active	2/11/2026	12/31/2026	Utah
Anne C Slater	MD	53352	Active	2/6/2026	12/31/2026	Washington
Auston D Eckert	MD	53379	Active	2/13/2026	12/31/2026	Washington
Hanan Batsareh	MD	53415	Active	2/19/2026	12/31/2026	Washington
Susan Lee Campeas	MD	53505	Active	2/26/2026	12/31/2026	Washington
Jason Edward Brown	MD	53351	Active	2/6/2026	12/31/2026	Wyoming
Paul Walter Mausling	DO	4520	Active	2/17/2026	12/31/2026	Wyoming

**Total licenses issued since April 2017 - 6,797*



EXHIBIT

B

STATE of ALABAMA
MEDICAL LICENSURE COMMISSION

To: Medical Licensure Commission
From: Nicole Roque
Subject: March Physician Monitoring Report
Date: 3/26/2026

The physicians listed below are currently being monitored by the MLC.

Richard E. Jones, M.D.
Shakir Raza Meghani, M.D.

EXHIBIT

C

**ALABAMA STATE BOARD OF
MEDICAL EXAMINERS,**

Complainant,

v.

STEVEN MARK HAYDEN, M.D.,

Respondent.

**BEFORE THE MEDICAL
LICENSURE COMMISSION OF
ALABAMA**

CASE NO. 2025-205

ORDER

This matter is before the Medical Licensure Commission of Alabama on Respondent's "Motion to Supplement/Correct the Administrative Record (MLC Case 2025-205)," filed via e-mail on or about January 29, 2026. The Commission enters the following Order in accordance with Rule 10(f) of the Alabama Rules of Appellate Procedure and to facilitate the Alabama Court of Civil Appeals' review of Respondent's requests for similar relief pending before that Court.

In his motion, Respondent asks the Commission to supplement the administrative record in this matter "to ensure that the record accurately reflects the Commission's membership, quorum, vote, and recusal documentation concerning (1) the summary suspension action taken August 27-28, 2025 and (2) the Final Order dated December 15, 2025"

Respondent's motion is granted in part and denied in part. Respondent's motion is granted inasmuch as the Commission has added to the record transmitted to the Alabama Court of Civil Appeals: (1) a complete copy of the official minutes of the Commission's meeting held on August 27, 2025 (the meeting at which the Commission voted to summarily suspend Dr. Hayden's license to practice medicine in Alabama); and (2) a complete copy of the official minutes of the Commission's meeting held on November 19, 2025 (the meeting at which the Commission held a hearing and voted to revoke and otherwise discipline Respondent's license to practice medicine in Alabama). The August 27 minutes may be found at pages C.R.0021-C.R.0145 of the Record on Appeal, and the November 19 minutes may be found at pages C.R.2302-C.R.2413 of the Record on Appeal. Respondent's motion is otherwise denied.

Commissioner Seale recused from and took no part in this matter.

DONE on this the 7th day of April, 2026.

**THE MEDICAL LICENSURE
COMMISSION OF ALABAMA**

By:

**E-SIGNED by Jorge Alsip, M.D.
on 2026-04-07 13:48:07 CDT**

**Jorge A. Alsip, M.D.
its Chairman**

**EXHIBIT
D**

IN THE ALABAMA COURT OF CIVIL APPEALS

CL-2025-0640

BRIAN E. RICHARDSON, M.D.,

Appellant,

v.

MEDICAL LICENSURE COMMISSION OF ALABAMA,

Appellee.

Application for Rehearing

Appeal from the Medical Licensure Commission of Alabama

MLC Case No. 2024-205

APPELLANT'S APPLICATION FOR REHEARING

Pursuant to Rule 40, Ala. R. App. P.

COMES NOW the Appellant, Brian E. Richardson, M.D., and, pursuant to Rule 40, Ala. R. App. P., respectfully applies for rehearing of this Court's March 13, 2026 memorandum decision.

CORRECTED AND SUPPLEMENTAL STATEMENT OF FACTS

Rule 40(e), Ala. R. App. P.

1. The August 27, 2024 Board order states that it was entered “pursuant to its authority under Ala. Code § 34-24-360(19)(a).” R. Vol. 2C, pp. 302–303. The order directed Dr. Richardson to execute a release permitting the evaluating facility to forward the results to the Board. *Id.*
2. The Commission's brief likewise quotes the August 27, 2024 order as invoking subsection (a). Brief of Appellee at 16–17.
3. Appellant's opening brief argued that the August 27, 2024 order was issued under subsection (a), not subsection (d). Opening Brief §§ II.A–E.
4. Appellant's opening brief raised federal preemption under 42 U.S.C. § 290dd-2 and 42 C.F.R. Part 2, including citation to the

Supremacy Clause and 42 C.F.R. § 2.20. Opening Brief §§ I.A–C.

The reply brief identified conflict preemption and cited *Medtronic, Inc. v. Lohr*, 518 U.S. 470, 485 (1996). Reply Brief §§ III.A–D.

5. The Commission’s appellee brief addresses Appellant’s preemption argument at pages 46–55.
6. The memorandum states that Dr. Richardson revoked his Pavillon release on September 19, 2024, and his FRC release on April 24, 2025. Mem. Op. at 3.
7. The memorandum also recounts Appellant’s contention that the Board relied on information from the Pavillon and FRC evaluation reports as a basis for the administrative complaint. Mem. Op. at 4–5.
8. The memorandum states that the Commission does not dispute that 42 U.S.C. § 290dd-2 applies to Dr. Richardson’s evaluations. Mem. Op. at 5.
9. On January 25, 2023, the Board and Commission adopted a Memorandum of Understanding at an official Commission meeting, as reflected in the Commission’s January 2023 minutes

and in the document posted on the Commission's public website.

The MOU includes an Exhibit D consent form. The record does not reflect that this form was used in this proceeding.

10. At the May 28, 2025 hearing, Commission Chairman Alsip stated that the "only way forward" was to "come up with a consent that complies with the federal guidelines" and to "wipe the slate clean and start over." Hearing Tr., Vol. 3, pp. 523–524.
11. The Board is required to "keep complete minutes of all the Board's proceedings." Ala. Admin. Code r. 540-X-1-.07(h). The Commission is required to "keep minutes of all meetings" and record "all official acts" therein. Ala. Admin. Code r. 545-X-1-.03(4).
12. The June 4, 2025 suspension order contains no express finding that Dr. Richardson's continuation in practice constituted an immediate danger to patients or the public. June 4, 2025 Order, R. Vol. C, pp. 358–359. The Commission's brief acknowledges that no express finding of immediate danger was made. Brief of Appellee at 36–37.

POINTS OVERLOOKED OR MISAPPREHENDED

1. The memorandum affirms suspension under § 34-24-360(19)(e) without a predicate order “as provided in paragraph (d),” even though the only Board order in the record expressly invoked subsection (a).
2. The memorandum treats Appellant’s as-applied federal preemption defense as a facial constitutional challenge and declines to consider it on that basis.
3. The memorandum’s Rule 28(a)(10) waiver ruling is inconsistent with a briefing record showing that both parties fully presented the federal preemption issue on the merits.
4. The memorandum rejects the MOU on record-enlargement grounds without addressing Appellant’s independent grounds for consideration under Rule 201, Ala. R. Evid., and Ala. Code § 41-22-20(i).
5. The memorandum does not determine whether any valid Part 2 consent authorized the release obligation the suspension order enforced.

6. The memorandum treats § 34-24-360(19)(e) as independently authorizing summary suspension without the mandatory findings required by § 34-24-361(f).

For the foregoing reasons, Appellant respectfully applies for rehearing.

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BRIEF IN SUPPORT OF APPLICATION FOR REHEARING

I. The statutory predicate for suspension under § 34-24-360(19)(e) was never established.

The memorandum states that the Board entered its August 27, 2024 order “pursuant to Ala. Code § 34-24-360(19)b. and § 34-24-360(19)e.” Mem. Op. at 2. The order itself says otherwise. The August 27, 2024 Board order expressly states that it was entered “pursuant to its authority under Ala. Code § 34-24-360(19)(a).” R. Vol. 2C, pp. 302–303. The Commission’s brief likewise quotes the order as invoking subsection (a). Brief of Appellee at 16–17. The memorandum therefore does not accurately describe the statutory basis of the order in the record.

That matters because subsection (e) applies only to refusal to comply with an order issued “as provided in paragraph (d).” The record contains no such order. The August 27 order does not invoke subsection (d), and the memorandum identifies no other such order.

This is not merely a citation defect. Subsections (a) and (d) are triggered by different factual predicates. Subsection (a) addresses a physician

who is unable to practice with reasonable skill and safety by reason of illness or excessive drug use. Subsection (d), by contrast, is triggered only upon receipt of credible information that the physician “has been evaluated or has received inpatient or outpatient treatment” for chemical dependency or drug addiction. The August 27 order directed Dr. Richardson to submit to evaluations that had not yet occurred. On the statute’s own terms, that order could not have been entered under subsection (d).

The memorandum’s later statement that Dr. Richardson executed releases “in compliance with § 34-24-360(19)d” does not cure the missing predicate. Mem. Op. at 5. Subsection (e) turns on whether the Board issued an order “as provided in paragraph (d),” not on whether later conduct could be described in terms associated with subsection (d). Nor did the Board’s May 23, 2025 motion for immediate suspension cure the problem. The operative question is whether the Board issued a subsection (d) order, and it did not.

The memorandum can be sustained only by treating an order entered under one statutory pathway as though it had been entered under another with different triggering conditions. A reviewing court

may not uphold agency action on a statutory rationale materially different from the one the agency itself invoked. *SEC v. Chenery Corp.*, 318 U.S. 80, 95 (1943). The same principle was reaffirmed in *Dep't of Homeland Sec. v. Regents of the Univ. of Cal.*, 140 S. Ct. 1891, 1907–08 (2020): judicial review is limited to the grounds the agency invoked when it acted.

Because the record does not contain an order issued as provided in paragraph (d), the statutory predicate for suspension under subsection (e) does not appear to have been established. Rehearing is warranted.

II. The memorandum mischaracterizes Appellant's federal argument as a facial constitutional challenge rather than the as-applied preemption defense actually presented.

The memorandum declines to consider Appellant's Supremacy Clause argument on the ground that it "challenges the constitutional validity of § 34-24-360(19)e." Mem. Op. at 6–8. That was not Appellant's argument.

Appellant did not argue that § 34-24-360(19)(e) is facially unconstitutional. He argued that 42 U.S.C. § 290dd-2 and 42 C.F.R.

Part 2 preclude applying §§ 34-24-360(19)(c)–(e) to sustain this suspension order because the order depended on Part 2-protected records without valid consent or a qualifying court order. The question was not whether § 34-24-360(19)(e) is ever valid, but whether this order may lawfully stand.

That distinction controls the memorandum’s jurisdictional analysis. *City of Mobile v. Robertson*, 863 So. 2d 117, 120–21 (Ala. Civ. App. 2003), addresses the route for presenting a facial constitutional challenge when the agency lacked authority to decide the constitutional issue in the first instance. Appellant presented no such challenge here. He presented a federal objection to the legality of the order under review. On that framing, *Robertson* does not answer the question actually presented.

The same is true of the memorandum’s Attorney General analysis. Section 6-6-227 applies when a statute “is alleged to be unconstitutional.” Alabama law, however, distinguishes between a facial challenge to a statute and a challenge to the government’s application of the law in the case before the court. In *Ex parte Squires*, 960 So. 2d 661, 664–65 (Ala. 2006), the Alabama Supreme Court held

that § 6-6-227 did not apply where the plaintiffs challenged the City's enforcement of the ordinance against them, rather than the validity of the ordinance itself, and it reversed the Court of Civil Appeals for holding otherwise. As Justice See explained in *Ex parte State*, 960 So. 2d 722, 726 (Ala. 2006) (See, J., concurring specially), the Attorney General must be served when a statute is challenged "on its face," but "need not be served" when the challenge is to the statute "as it applies" to the litigant. Appellant did not seek a declaration that § 34-24-360(19)(e) is unconstitutional in all applications. He argued that federal law bars applying that provision to sustain this suspension order on these facts. Once the claim is understood in that posture, the memorandum's Attorney General-service analysis no longer answers the argument Appellant actually made.

The review statutes confirm the same point. Section 34-24-367 directs judicial review of Commission orders to this Court, and § 41-22-20(k) authorizes relief when agency action is "[i]n violation of constitutional or statutory provisions," "[m]ade upon unlawful procedure," or "[a]ffected by other error of law." Appellant's federal objection falls within that standard because it challenges the legal

validity of the order under review. Those provisions do not make this Court one of general jurisdiction, but they do vest it, in Commission appeals, with authority to decide whether the order before it is legally valid. A separate collateral circuit-court action may exist for the facial constitutional challenge discussed in *Robertson*, but it is not an adequate substitute for direct review of a federal objection to the order under review. The memorandum does not explain why an as-applied preemption objection to this suspension order falls outside the scope of review authorized by §§ 34-24-367 and 41-22-20(k).

Because the memorandum's jurisdictional analysis rests on a characterization of Appellant's claim that does not match the claim actually presented, rehearing is warranted.

III. The Rule 28(a)(10) waiver ruling cannot be reconciled with the briefing record.

The memorandum concludes that Appellant's preemption argument was "undeveloped and lacked citation to supporting authority." Mem. Op. at 8–9. The briefing record does not support that conclusion.

Appellant's opening brief repeatedly cited 42 U.S.C. § 290dd-2, cited 42 C.F.R. Part 2 throughout, and devoted a separate titled section to preemption. Opening Brief §§ I.A–C. It specifically cited 42 C.F.R. §§ 2.20 and 2.31 and applied those authorities to the record and to the statutory theory adopted below. Section 2.20 states the preemption rule in plain text: “no state law may either authorize or compel any use or disclosure prohibited by the regulations in this part.” The reply brief then expressly identified conflict preemption and cited *Medtronic, Inc. v. Lohr*, 518 U.S. 470, 485 (1996). Reply Brief §§ III.A–D. The issue was thus presented as a discrete legal question grounded in federal text and applied to the facts.

The Commission devoted ten pages to rebutting that argument on the merits, engaging the same federal statute, regulations, and preemption framework. Brief of Appellee at 46–55. A determination that the issue was too undeveloped to preserve is difficult to reconcile with a record in which the opposing party addressed it in detail on the merits.

Rule 28(a)(10) requires “discussions of facts and relevant legal authorities”; it does not require perfect briefing. *White Sands Grp.*,

L.L.C. v. PRS II, LLC, 998 So. 2d 1042, 1058 (Ala. 2008). Waiver is not appropriate where a brief is “sufficient to apprise the court of the appellant’s contentions.” *Ex parte Borden*, 60 So. 3d 940, 944 (Ala. 2007). The briefing here exceeded that threshold: it included a dedicated section, specific federal statutory and regulatory citations, application to the facts, and full adversarial treatment by the appellee.

The memorandum itself confirms that the issue was presented and understood. It identifies Appellant’s federal statutory claim, recounts the factual predicate on which it rests, and acknowledges the Commission’s concession that § 290dd-2 applies. Mem. Op. at 5–6. On this record, the Rule 28(a)(10) determination cannot be squared with the way the issue was briefed, answered, and addressed.

Because the waiver ruling cannot be sustained on this briefing record, rehearing is warranted.

IV. The memorandum rejected the MOU on record-enlargement grounds without addressing Appellant’s independent Rule 201 and § 41-22-20(i) grounds.

The memorandum grants the Commission's motion to strike the January 25, 2023 MOU as an improper attempt to enlarge the record. Mem. Op. at 9–10. But Appellant did not rely solely on record enlargement. He separately asked this Court to take judicial notice of an official agency document under Rule 201, Ala. R. Evid., and to receive proof of a procedural irregularity under Ala. Code § 41-22-20(i). The memorandum therefore resolved a different question from the ones Appellant presented.

Appellant's judicial-notice argument was expressly presented in his Response in Opposition to the Motion to Strike (filed December 5, 2025) and in his Supplement (filed December 8, 2025). Those filings cited the regulations requiring the Board to "keep complete minutes of all the Board's proceedings," Ala. Admin. Code r. 540-X-1-.07(h), and the Commission to "keep minutes of all meetings" and record "all official acts" therein, Ala. Admin. Code r. 545-X-1-.03(4). They argued that the MOU was the kind of official agency document whose existence and status were capable of judicial notice under Rule 201. Appellant was not asking the Court to resolve a disputed fact outside the record, but to notice an official agency policy document whose existence and adoption

were not reasonably disputable. The memorandum does not address whether Rule 201 applies, whether the request was properly presented, or whether the MOU qualifies for notice on that basis.

Appellant's § 41-22-20(i) argument was distinct as well. That subsection provides that, in cases of alleged "procedural irregularities before the agency not shown in the record," "proof thereon may be taken in the reviewing court." Ala. Code § 41-22-20(i). The MOU was offered for that purpose: as evidence that the agencies had adopted a consent protocol for this context and then proceeded without it. The MOU was adopted by official action of both the Board and the Commission, recorded in the Commission's January 2023 minutes, and posted on the Commission's public website as governing policy. Departure from a protocol adopted through formal agency action and published as official policy constitutes a procedural irregularity within the meaning of § 41-22-20(i). The memorandum does not address whether § 41-22-20(i) applies, whether the asserted departure from that protocol constitutes a procedural irregularity, or whether the MOU was admissible on that basis.

Those are not interchangeable theories. Record enlargement, judicial notice under Rule 201, and proof of procedural irregularity under § 41-22-20(i) are distinct mechanisms with distinct functions and standards. By treating the MOU solely as a record-enlargement issue, the memorandum did not address the two independent grounds Appellant actually advanced. Because the memorandum does not resolve the grounds Appellant presented, rehearing is warranted.

V. The memorandum did not decide whether any valid Part 2 consent authorized the release obligation the suspension order enforced.

The memorandum distinguishes the June 4, 2025 suspension order from the still-pending administrative complaint and treats the suspension as resting only on noncompliance with the Board's demand that Appellant execute releases. Even on that narrowed framing, however, the memorandum assumes—without deciding—that execution of the demanded releases would have constituted lawful compliance under 42 C.F.R. Part 2.

That unresolved premise is dispositive. The State cannot summarily suspend a physician for refusing to perform an act federal

law does not permit. Thus, the relevant question is not simply whether Appellant refused to sign, but whether the Board could lawfully compel execution of the releases it demanded and discipline him for refusing to sign them. The legality of the demand is therefore the predicate to any finding of noncompliance.

The issue is not whether Appellant ever signed a consent. He did. The issue is whether the State could lawfully compel execution of additional releases under threat of summary suspension and then treat refusal as grounds for that suspension. Section 2.20 of 42 C.F.R. Part 2 provides that “no state law may either authorize or compel any use or disclosure” prohibited by the regulations. A state law that summarily suspends a physician’s license for declining to execute a release effectively compels the disclosure the Board seeks through that release. The memorandum does not decide whether the releases later demanded by the Board satisfied 42 C.F.R. § 2.31, authorized the use the State sought to make of the records, or permitted disclosure beyond the Board to the Commission.

The memorandum itself acknowledges that the Commission “did not rule on any of Dr. Richardson’s several motions, including those

that challenged the use of the information contained in the reports.”

Mem. Op. at 6. The validity of the release obligation was therefore not collateral to the suspension order; it was a predicate to it. A suspension based on refusal to execute releases cannot be affirmed without deciding whether those releases, as demanded, could lawfully accomplish what the State required.

That question was especially material here because the releases in the record authorized disclosure to the Board for evaluation-related purposes, but did not authorize disciplinary use by the Board or name the Commission, a separate entity created by separate statute, as a recipient. See 42 C.F.R. §§ 2.31, 2.32. The memorandum did not determine whether lawful compliance was available through the releases the Board demanded. Without that determination, the refusal-to-sign rationale rests on an unexamined premise essential to affirmance.

The issue was presented and remained unresolved when the suspension order issued. Because the memorandum affirms without deciding that predicate federal question, rehearing is warranted.

VI. The memorandum does not reconcile § 34-24-360(19)(e) with § 34-24-361(f)'s mandatory requirements for summary suspension.

The memorandum holds that § 34-24-360(19)(e) authorizes summary suspension without the findings required by § 34-24-361(f). That conclusion cannot be reconciled with the text and structure of the governing statutes.

First, the memorandum reasons that § 34-24-361(f) is inapplicable because the Board did not seek suspension “simultaneously with the institution of proceedings.” Mem. Op. at 7. But that observation does not expand the Commission’s authority. If § 34-24-361(f) was unavailable at that stage, no other provision supplied a substitute summary-suspension mechanism. The timing point therefore proves the opposite of what the memorandum assumes: not that the Commission could suspend without § 34-24-361(f), but that the statutory mechanism for summary suspension was unavailable.

Second, the memorandum treats subsection (e) as creating a suspension pathway independent of § 34-24-361(f). But the two provisions answer different questions. Section 34-24-360(19)(e)

identifies noncooperation as a basis for summary suspension and specifies the duration of that suspension. Prescribing a consequence, however, is not the same as prescribing the procedural conditions under which that consequence may be imposed. Section 34-24-361(f) supplies those conditions, including the mandatory finding of immediate danger to patients or the public. Thus, subsection (e) addresses what may happen; § 34-24-361(f) addresses what must be found first. Nothing in subsection (e) states that the Commission may dispense with § 34-24-361(f)'s findings, and Alabama law disfavors implied repeals. *Ex parte Lowe*, 514 So. 2d 1049, 1050 (Ala. 1987). The memorandum identifies no text in subsection (e) that expressly displaces § 34-24-361(f).

Third, the memorandum observes in a footnote that a physician's refusal to sign releases may leave the Board without information to assess danger. Mem. Op. at 7 n.1. That practical concern does not supply authority the legislature withheld. If the Board lacked the information necessary to make the finding § 34-24-361(f) requires, then the statute did not authorize summary suspension on that basis. A court may not rewrite a statutory prerequisite to accommodate an evidentiary gap the legislature chose not to address.

Fourth, the memorandum relies on subsection (e)'s statement that it "supersedes any provisions of subsection (d) of Section 41-22-19 of the Alabama Administrative Procedure Act." Mem. Op. at 8 n.2. But that clause identifies exactly what subsection (e) displaces: § 41-22-19(d)'s procedural requirements for pre-hearing suspension under the AAPA. It says nothing about § 34-24-361(f), which appears in a different section of the Medical Practice Act. The legislature knew how to displace a procedural requirement when it intended to. It displaced one. It did not displace the other.

The June 4, 2025 suspension order contains no finding that Dr. Richardson's continuation in practice posed an immediate danger to patients or the public. June 4, 2025 Order, R. Vol. C, pp. 358–359. The Commission acknowledged in its brief that no such express finding was made. Appellee's Brief at 36–37. Because the memorandum affirms a summary suspension entered without the findings § 34-24-361(f) requires, rehearing is warranted on this independent statutory ground.

WHEREFORE, Appellant respectfully requests that this Court grant rehearing, withdraw the March 13, 2026 memorandum decision, and:

1. hold that the statutory predicate for suspension under Ala. Code § 34-24-360(19)(e) was not established;
2. hold that Appellant's federal preemption defense is cognizable on direct review of the suspension order;
3. vacate the Rule 28(a)(10) waiver determination and address Appellant's federal preemption defense on the merits;
4. consider Appellant's request for judicial notice under Rule 201, Ala. R. Evid., and his request to prove procedural irregularities under Ala. Code § 41-22-20(i);
5. determine whether any valid Part 2 consent authorized the release obligation the suspension order enforced;
6. determine whether Ala. Code § 34-24-361(f)'s mandatory safety-finding requirement applies and, if so, whether it was satisfied; and
7. grant such other and further relief as may be just and proper.

Respectfully submitted this the 27th day of March 2026.

Brian E. Richardson, M.D.

**CERTIFICATE OF COMPLIANCE - APPLICATION FOR
REHEARING**

I certify that this Application for Rehearing complies with the type-volume limitation of Rule 40(g) and Rule 32(b)(1), Ala. R. App. P. This application contains approximately 652 words, excluding items excluded by Rule 32(c). This document was prepared in Century Schoolbook 14-point font.

Brian E. Richardson, M.D.

CERTIFICATE OF COMPLIANCE - BRIEF IN SUPPORT

I certify that this Brief in Support complies with the type-volume limitation of Rule 40(g) and Rule 32(b)(1), Ala. R. App. P. This brief contains approximately 2,987 words, excluding items excluded by Rule 32(c). This document was prepared in Century Schoolbook 14-point font.

Brian E. Richardson, M.D.

CERTIFICATE OF SERVICE

I certify that on March 27th, 2026, I served a copy of the foregoing Application for Rehearing and Brief in Support on counsel for Appellee by electronic mail.

Brian E. Richardson, M.D.

**ALABAMA STATE BOARD OF
MEDICAL EXAMINERS,**

Complainant,

v.

MARCUS D. RUSHING, M.D.,

Respondent.

**EXHIBIT
E**

**BEFORE THE MEDICAL
LICENSURE COMMISSION OF
ALABAMA**

CASE NO. 2025-167

ORDER

This matter is before the Medical Licensure Commission of Alabama on the Board's "Motion for Leave to Submit Bill of Costs," filed on March 16, 2026. The Board demonstrates good cause for extending the deadline for filing its Bill of Costs. Accordingly, the Board's motion is granted. As authorized by Ala. Admin. Code r. 545-X-3-.08(10)(b), the Board shall file and serve its Bill of Costs no later than Wednesday, April 8, 2026.

DONE on this the 7th day of April, 2026.

**THE MEDICAL LICENSURE
COMMISSION OF ALABAMA**

By:

E-SIGNED by Jorge Alsip, M.D.
on 2026-04-07 13:54:52 CDT

Jorge A. Alsip, M.D.
its Chairman

EXHIBIT

F

**In re: KIMROY SAMUEL
WALTERS, M.D., License No.
MD.41199**

**BEFORE THE MEDICAL
LICENSURE COMMISSION
OF ALABAMA**

ORDER

This matter is before the Medical Licensure Commission of Alabama on Dr. Walters' voluntary surrender of his license to practice medicine in Alabama, identified as MD.41199. The Commission accepts Dr. Walters' voluntary surrender.

DONE on this the 8th day of April, 2026.

**THE MEDICAL LICENSURE
COMMISSION OF ALABAMA**

By:

E-SIGNED by Jorge Alsip, M.D.
on 2026-04-08 17:46:54 CDT

**Jorge A. Alsip, M.D.
its Chairman**

EXHIBIT

G

**ALABAMA STATE BOARD OF
MEDICAL EXAMINERS,**

Complainant,

vs.

EDWARD GERARD WITT, D.O.,

Respondent.

**BEFORE THE MEDICAL
LICENSURE COMMISSION
OF ALABAMA**

**CASE NO. 2026-026
2026-056
2026-114**

**ORDER TEMPORARILY SUSPENDING LICENSE
AND SETTING HEARING**

The Medical Licensure Commission has received the verified Administrative Complaint and Petition for Summary Suspension of License (“the Administrative Complaint”) filed by the Alabama State Board of Medical Examiners in this matter. The Commission has determined that this matter is due to be set down for hearing under the provisions of Ala. Code § 34-24-361(e). This Order shall serve as the Notice of Hearing prescribed in Ala. Admin. Code r. 545-X-3-.03(3), (4). The Commission’s legal authority and jurisdiction to hold the hearing in this matter are granted by Article 8, Chapter 24, Title 34 of the Code of Alabama (1975), and the particular sections of the statutes and rules involved are as set forth in the Administrative Complaint and in this Order.

1. Temporary Suspension of License

Upon the verified Administrative Complaint of the Alabama State Board of Medical Examiners, and pursuant to the legal authority of Ala. Code §§ 34-24-361(f) and 41-22-19(d), it is the ORDER of the Commission that the license to practice medicine or osteopathy, license certificate number DO. 556 of EDWARD GERARD WITT, D.O. ("Respondent"), be, and the same is hereby, immediately SUSPENDED. Respondent is hereby ORDERED and DIRECTED to surrender the said license certificate to the Medical Licensure Commission, at 848 Washington Avenue, Montgomery, Alabama, 36104. Respondent is further ORDERED immediately to CEASE and DESIST from the practice of medicine in the State of Alabama.

This action is taken consistent with the Rules and Regulations of the Board of Medical Examiners and the Medical Licensure Commission and Ala. Code § 34-24-361(f), based upon the request of the Alabama State Board of Medical Examiners upon the Board's finding and certification that the Board presently has in its possession evidence that the continuance in practice of Respondent may constitute an immediate danger to his patients and the public.

Respondent is reminded that the suspension of his or her license to practice medicine in Alabama triggers certain obligations with regard to patient notification

and patient records. See Ala. Admin. Code r. 540-X-9-.10(4)(c); 545-X-4-.08(4)(c).

Respondent shall comply with these requirements.

2. Service of the Administrative Complaint

A copy of the Administrative Complaint and a copy of this Order shall be served forthwith upon the Respondent, by personally delivering the same to Respondent if he or she can be found within the State of Alabama, or, by overnight courier, signature required, to Respondent's last known address if he or she cannot be found within the State of Alabama. The Commission further directs that personal service of process shall be made by Sam Aikens, who is designated as the duly authorized agent of the Commission.

3. Initial Hearing Date

This matter is set for a hearing as prescribed in Ala. Code §§ 34-24-360, *et seq.*, and Ala. Admin. Code Chapter 545-X-3, to be held on Wednesday, July 22, 2026, at 10:00 a.m., at 848 Washington Avenue, Montgomery, Alabama, 36104. Unless otherwise specified by the Commission, the hearing will be held in person. All parties and counsel are expected to appear and to be prepared for the hearing at this date, time, and place.

4. Appointment of Hearing Officer

The Commission appoints the Honorable William R. Gordon, Circuit Judge (Ret.) as the Hearing Officer in this matter, pursuant to Ala. Admin. Code r. 545-X-3-.08. The Hearing Officer shall exercise general superintendence over all pre-hearing proceedings in this matter, and shall serve as the presiding officer at the hearing, having and executing all powers described in Ala. Admin. Code r. 545-X-3-.08(1)(a)-(g).

5. Answer

Respondent shall file an Answer, as prescribed in Ala. Admin. Code r. 545-X-3-.03(6), within 20 calendar days of the service of the Administrative Complaint. If Respondent does not file such an Answer, the Hearing Officer shall enter a general denial on Respondent's behalf.

6. Rescheduling/Motions for Continuance

All parties and attorneys are expected to check their schedules immediately for conflicts. Continuances will be granted only upon written motion and only for good cause as determined by the Chairman (or, in his absence, the Vice-Chairman) of the Medical Licensure Commission. Continuances requested on grounds of engagement of legal counsel on the eve of the hearing will not be routinely granted.

7. Case Management Orders

The Hearing Officer is authorized, without further leave of the Commission, to enter such case management orders as he considers appropriate to the particular case. Among any other matters deemed appropriate by the Hearing Officer, the Hearing Officer may enter orders addressing the matters listed in Ala. Admin. Code r. 545-X-3-.03(5)(a)-(f) and/or 545-X-3-.08(1)(a)-(g). All parties will be expected to comply with such orders.

8. Manner of Filing and Serving Pleadings

All pleadings, motions, requests, and other papers in this matter may be filed and served by e-mail. All filings shall be e-mailed to:

- The Hearing Officer, William Gordon (wrgordon@charter.net);
- The Director of Operations of the Medical Licensure Commission, Rebecca Robbins (rrobbins@almlc.gov);
- General Counsel of the Medical Licensure Commission, Aaron Dettling (adettling@almlc.gov);
- General Counsel for the Alabama Board of Medical Examiners, Wilson Hunter (whunter@albme.gov); and
- Respondent/Licensee or his or her counsel, as appropriate.

The Director of Operations of the Medical Licensure Commission shall be the custodian of the official record of the proceedings in this matter.

9. Discovery

Consistent with the administrative quasi-judicial nature of these proceedings, limited discovery is permitted, under the supervision of the Hearing Officer. *See* Ala. Code § 41-22-12(c); Ala. Admin. Code r. 545-X-3-.04. All parties and attorneys shall confer in good faith with one another regarding discovery. If disputes regarding discovery are not resolved informally, a motion may be filed with the Hearing Officer, who is authorized to hold such hearings as appropriate and to make appropriate rulings regarding such disputes.

10. Publicity and Confidentiality

Under Alabama law, the Administrative Complaint and this Order are public documents. The hearing itself is closed and confidential. The Commission's written decision, if any, will also be public. *See* Ala. Code § 34-24-361.1; Ala. Admin. Code r. 545-X-3-.03(10)(h), (11).

11. Stipulations

The parties are encouraged to submit written stipulations of matters as to which there is no basis for good-faith dispute. Stipulations can help to simplify and shorten the hearing, facilitate the Commission's decisional process, and reduce the overall costs of these proceedings. Written stipulations will be most useful to the Commission if they are submitted in writing approximately 10 days preceding the

hearing. The Hearing Officer is authorized to assist the parties with the development and drafting of written stipulations.

12. Judicial Notice

The parties are advised that the Commission may take judicial notice of its prior proceedings, findings of fact, conclusions of law, decisions, orders, and judgments, if any, relating to the Respondent. *See* Ala. Code § 41-22-13(4); Ala. Admin. Code r. 545-X-3-.09(4).

13. Settlement Discussions

The Commission encourages informal resolution of disputes, where possible and consistent with public interest. If a settlement occurs, the parties should notify the Hearing Officer, the Commission's Director of Operations, and Commission's General Counsel. Settlements involving Commission action are subject to the Commission's review and approval. To ensure timely review, such settlements must be presented to the Commission no later than the Commission meeting preceding the hearing date. Hearings will not be continued based on settlements that are not presented in time for the Commission's consideration during a monthly meeting held prior to the hearing date. The Commission Vice-Chairman may assist the parties with the development and/or refinement of settlement proposals.

14. Subpoenas

The Commission has the statutory authority to compel the attendance of witnesses, and the production of books and records, by the issuance of subpoenas. *See Ala. Code §§ 34-24-363; 41-22-12(c); Ala. Admin. Code r. 545-X-3-.05.* The parties may request that the Hearing Officer issue subpoenas for witnesses and/or documents, and the Hearing Officer is authorized to approve and issue such subpoenas on behalf of the Commission. Service of such subpoenas shall be the responsibility of the party requesting such subpoenas.

15. Hearing Exhibits

- A. Parties and attorneys should, if possible, stipulate as to the admissibility of documents prior to the hearing.
- B. The use of electronic technology, USB drives, CD's, DVD's, etc. is acceptable and encouraged for voluminous records. If the Commission members will need their laptop to view documents, please notify the Hearing Officer prior to your hearing.
- C. If providing hard copies, voluminous records need not be copied for everyone but, if portions of records are to be referred to, those portions should be copied for everyone.
- D. If a document is to be referred to in a hearing, copies should be available for each Commission member, the Hearing Officer, the Commission's General Counsel, opposing attorney, and the court reporter (12 copies).
- E. Index exhibits/documents for easy reference.
- F. Distribute exhibit/document packages at the beginning of the hearing to minimize distractions during the hearing.

16. Administrative Costs

The Commission is authorized, pursuant to Ala. Code § 34-24-381(b) and Ala. Admin. Code r. 545-X-3-.08(9) and (10), to assess administrative costs against the Respondent if he or she is found guilty of any of the grounds for discipline set forth in Ala. Code § 34-24-360. The Board of Medical Examiners [X]has / []has not given written notice of its intent to seek imposition of administrative costs in this matter.

17. Appeals

Appeals from final decisions of the Medical Licensure Commission, where permitted, are governed by Ala. Code §§ 41-22-20 and 34-24-367.

DONE on this the 1st day of April, 2026.

THE MEDICAL LICENSURE
COMMISSION OF ALABAMA

By:

E-SIGNED by Jorge Alsip, M.D.
on 2026-04-01 10:47:21 CDT

Jorge Alsip, M.D.
its Chairman

Distribution:

- Honorable William R. Gordon (incl. Administrative Complaint)
- Rebecca Robbins
- Respondent/Respondent's Attorney
- E. Wilson Hunter
- Aaron L. Dettling

EXHIBIT

H

**ALABAMA STATE BOARD OF
MEDICAL EXAMINERS,**

Complainant,

vs.

**MARIA CZARINA ACELAJADO
ONoya, M.D.,**

Respondent.

**BEFORE THE MEDICAL
LICENSURE COMMISSION OF
ALABAMA**

CASE NO. 2026-070

CONSENT DECREE

This matter comes before the Medical Licensure Commission of Alabama (“the Commission”) on the Administrative Complaint (“the Administrative Complaint”) filed by the Alabama State Board of Medical Examiners (“the Board”) on March 30, 2026. The Board and the Respondent, Maria Czarina Acelajado Onoya, M.D. (“Respondent”), have entered into a Joint Settlement Agreement (“the Settlement Agreement”), and have asked the Commission to approve the Settlement Agreement and to embody it in this Consent Decree.

General Provisions

1. **Approval of the Settlement Agreement.** After review, the Commission finds that the Settlement Agreement represents a reasonable and appropriate disposition of the matters asserted in the Administrative Complaint. The Commission therefore approves the Settlement Agreement.

2. **Mutual Agreement and Waiver of Rights.** Respondent has consented and agreed to the entry of this Consent Decree, and has agreed to be bound by the findings of fact, conclusions of law, and terms and conditions stated herein. Respondent has validly waived all rights to an administrative hearing before the Commission, to be represented by an attorney at such hearing, and to further notice and formal adjudication by the Commission of the charges arising from the Administrative Complaint. Respondent has also validly waived all rights to judicial review of this Consent Decree pursuant to Ala. Code § 34-24-367, the Alabama Administrative Procedure Act, Ala. Code §§ 41-22-1, *et seq.*, by extraordinary writ, or otherwise.

3. **Public Documents.** The Administrative Complaint, the Settlement Agreement, and this Consent Decree shall constitute public records under the laws of the State of Alabama. The Administrative Complaint, the Settlement Agreement, and this Consent Decree may be published or disclosed by the Board and/or the Commission without further notice to Respondent.

4. **Additional Violations.** Any violation of the requirements of this Consent Decree, or any new violation of state or federal laws or regulations, may result in the Board filing a petition to discipline Respondent's medical license. Nothing in this Consent Decree precludes the Board from bringing new

administrative charges against Respondent based upon events and circumstances not raised in the Administrative Complaint.

5. **Retention of Jurisdiction.** The Commission retains jurisdiction for the purpose of entering such other and further orders and directives as may be required to implement the provisions of this Consent Decree.

6. **Official Notice.** Pursuant to Ala. Code § 41-22-13(4), Respondent is informed that the Board and/or the Commission may at any time take official notice of this Consent Decree, and/or any of the Findings of Fact herein, and may deem any of the findings or conclusions set forth in this Consent Decree to be conclusively established, all without further notice to Respondent.

Findings of Fact

1. Respondent has been licensed to practice medicine in the State of Alabama since August 24, 2016, having been issued license no. MD.35353. Respondent was so licensed at all relevant times.

2. Respondent practices internal medicine at Athens-Limestone Hospital, located at 700 Market Street, Athens, Alabama 35611.

3. Respondent currently serves as a collaborating physician for five certified registered nurse practitioners (“CRNPs”), including Amanda Qualls, Raece Flynt, Jessie Short, Shonda Brand, and Kara Allen. The collaborations, identified as

CP.23101, CP.34418, CP.37377, CP.37672, and CP.41159, respectively, were approved by the Board between February 20, 2020 and February 19, 2026.

4. Prior to the Board's approval of each collaboration, Respondent submitted a Commencement of Collaborative Practice form wherein she certified that she had read and understood her responsibilities as a collaborating physician "according to the Alabama Board of Medical Examiners Rules Chapter 540-X-8, Advanced Practice Nursing: Collaborative Practice."

5. Effective January 1, 2024, a physician in a collaborative practice with a CRNP must have obtained continuing medical education prescribed by the Board regarding the rules and statutes governing collaborative practice in Alabama not more than forty-eight (48) months prior to or within twelve (12) months of commencement of the collaborative practice. *See Ala. Admin. Code r. 540-X-8-.04(1)(c).*

6. Respondent admits that she was due to complete the Board's collaborative practice course, "Understanding Collaborative Practice in Alabama," by January 1, 2025, and failed to do so.

7. Respondent admits that her failure to attend the collaborative practice course by January 1, 2025 constitutes a violation of Ala. Admin. Coder. 540-X-8-.04(1)(c).

8. Respondent completed the collaborative practice course on February 18, 2026.

Conclusions of Law

1. The Commission has jurisdiction over the subject matter of the Administrative Complaint, and over the parties, pursuant to Ala. Code § 34-24-310, *et seq.*

2. The Commission finds, as a matter of law, that the determined facts constitute violations of Ala. Admin. Code r. 540-X-8-.04(1)(c).

Order/Discipline

Based upon the foregoing Findings of Fact and Conclusions of Law, it is ORDERED, ADJUDGED, AND DECREED:

1. That pursuant to Ala. Code § 34-24-381(a), Respondent is assessed an administrative fine in the amount of two thousand five hundred dollars (\$2,500.00).

2. In accordance with Ala. Admin. Code r. 545-X-3-.08(8)(d)(i), (10), Respondent is ordered to pay the administrative fine within 30 days of this Order.¹

¹ See Ala. Admin. Code r. 545-X-3-.08(8)(d)(i). Respondent is further advised that “[t]he refusal or failure by a physician to comply with an order entered by the Medical Licensure Commission” may be a separate instance of “unprofessional conduct.” See Ala. Admin. Code r. 545-X-4-.06(6). Failure to timely pay the assessed costs and fines may therefore form an independent basis for further disciplinary action against Respondent.

DONE on this the 7th day of April, 2026.

THE MEDICAL LICENSURE
COMMISSION OF ALABAMA

By:

E-SIGNED by Jorge Alsip, M.D.
on 2026-04-07 13:55:17 CDT

Jorge A. Alsip, M.D.
its Chairman

EXHIBIT

I

In re:

**TIMOTHY JOHN RAMSDEN,
M.D.,**

Respondent

**BEFORE THE MEDICAL
LICENSURE COMMISSION
OF ALABAMA**

FINDINGS OF FACT AND CONCLUSIONS OF LAW

This matter came before the Medical Licensure Commission of Alabama (“Commission”) for a contested case hearing regarding initial licensure on March 31, 2026.

I. Introduction and Statement of the Case

Timothy John Ramsden, M.D. (“Respondent”) applied for an Alabama medical license on August 19, 2025. His license application, supporting documents, and documents admitted into evidence detailed the May 21, 2021, Settlement Agreement with the Florida Board of Medicine, related to Dr. Ramsden delegating laser hair removal procedures to staff, who were not qualified by training, experience, or licensure to perform these procedures. His license application, supporting documents, and documents admitted into evidence also detailed a 2023 Florida DEA action on his license application, based on his failure

to maintain complete and accurate records of controlled substances obtained by his practice.

II. Procedural History

On December 11, 2025, The Alabama Board of Medical Examiners (“Board”) issued a Certificate of Qualifications to Dr. Ramsden and directed its staff to audit Dr. Ramsden’s planned aesthetic clinic 6 months after it opened.

The Commission considered Respondent’s licensure application during its December 17, 2025 meeting and deferred any action pending additional information requested from Dr. Ramsden. During its January 28, 2026, meeting the Commission determined that this matter was due to be set down for hearing under the provisions of Ala. Code §§ 34-24-333(a) and 41-22-19(a) (1975).

The Commission’s Order dated February 10, 2026, served as the Notice of Hearing prescribed in Ala. Admin. Code r. 545-X-3-.03(3),(4) (MLC). The Commission’s legal authority and jurisdiction to hold the hearing in this matter are granted by Article 8, Chapter 24, Title 34 of the Code of Alabama (1975), and the applicable statutes and administrative rules are set forth in the Commission and Board Administrative Codes and this order.

In contested cases, the Alabama Administrative Procedure Act requires a division of responsibilities between the prosecutorial and adjudicatory functions

of the agency. *See* Ala. Code § 41-22-18(a). Accordingly, the Commission designated Commissioner Craig H. Christopher, MD, and Commission General Counsel Aaron L. Detling as the prosecutorial team for the purposes of this hearing. Dr. Christopher, Mr. Dettling, and Ms. Rebecca Robbins presented the facts and argument relevant to the Respondent's application for licensure, and none of these three individuals participated in, nor were present during, the deliberation, decision, or preparation of the findings in connection with this matter.

The Chairman and General Counsel's Statement of Contentions, which was duly served with the Commission and Respondent's counsel on February 14, 2026, included the following issues, facts, and circumstances as potential reasons for denying, restricting, probating, or otherwise conditioning the issuance of a medical license to Respondent:

1. In or about May 2021, the Florida Board of Medicine entered a Final Order approving and incorporating a Settlement Agreement between Respondent and the Florida Department of Health. The Settlement Agreement resolved claims alleged in an Administrative Complaint, alleging that Respondent improperly delegated laser hair removal treatments to an office manager, a Licensed Practical Nurse, and a medical assistant, when Respondent knew or should have known that

those persons were not qualified by training, experience, or licensure to perform those tasks.

2. The Settlement Agreement and Final Order required Respondent to complete an approved “laws and rules course,” and five hours of continuing medical education in “Risk Management,” and to pay fines and costs totaling \$3,225.91.

3. The Commission has probable cause to believe that the circumstances which led to Respondent’s entry into the Settlement Agreement and the Florida Board’s entry of the Final Order evidence that there exists “other good and reasonable cause for refusing to issue” an unrestricted license to Respondent to practice medicine and/or osteopathy in the State of Alabama within the meaning of Ala. Code § 34-24-333(a).

4. In or about February 2023, Respondent entered into a Settlement Agreement (“the Settlement Agreement”) with the United States Department of Justice, Drug Enforcement Agency (“DEA”), in which Respondent agreed to pay the United States civil penalties totaling \$190,731.00, agreed to surrender his DEA registration for Schedule II and II-N controlled substances, and agreed not to reapply for Schedule II and II-N controlled substances for a period of five years (i.e., through approximately February 2028).

5. Although the Settlement Agreement did not represent an admission of liability by Respondent, the DEA's allegations included at least the following:

a. That Respondent failed to maintain complete and accurate records in accordance with 21 C.F.R. § 1304.21(a) and 21 U.S.C. § 827(a)(3), in violation of 21 U.S.C. § 842(a)(5) and punishable under 21 U.S.C. § 842(c)(1)(B)(i);

b. That Respondent failed to document Beginning of Business (BOB) or Close of Business (COB) on the Biennial Inventory in accordance with 21 C.F.R. § 1304.11(a), in violation of 21 U.S.C. § 842(a)(5) and punishable under 21 U.S.C. § 842(c)(1)(B)(i);

c. That Respondent failed to record the number of units or volume of each finished form in each commercial container on the biennial inventory in accordance with 21 C.F.R. § 1304.11(e)(6) referencing 21 C.F.R. § 1304.11(e)(1)(iii)(C), in violation of 21 U.S.C. § 842(a)(5) and punishable under 21 U.S.C. § 842(c)(1)(B)(i);

d. That Respondent failed to indicate the date received on two (2) invoices in accordance with 21 C.F.R. § 1304.21(d), in violation of 21 U.S.C. § 842(a)(5) and punishable under 21 U.S.C. § 842(c)(1)(B)(i) for two separate violations;

e. That Respondent failed to properly indicate the dispositions within the patient file in accordance with 21 C.F.R. § 1304.22(c), in violation of 21 U.S.C. § 842(a)(5) and punishable under 21 U.S.C. § 842(c)(1)(B)(i);

f. That Respondent failed to document a former employee/patient's file where prescription #58778023 for Testosterone Enanthate (5 mL) Injectable was issued to said patient, in violation of 21 U.S.C. § 842(a)(5) and punishable under 21 U.S.C. § 842(c)(1)(B)(i); and

g. That Respondent issued prescription #60472038 for sixty (60) tablets of Oxandrolone to a former employee/patient on February 28, 2022, and mailed the prescription to the employee/patient's residence, which was then returned to Respondent for Respondent's personal use. This practice violates 21 U.S.C. § 842(a)(1) and punishable under 21 U.S.C. §§ 842(c)(1)(A).

6. The Commission has probable cause to believe that the circumstances which led to Respondent's entry into the Settlement Agreement evidence that there exists "other good and reasonable cause for refusing to issue" an unrestricted license to Respondent to practice medicine and/or osteopathy in the State of Alabama within the meaning of Ala. Code § 34-24-333(a). The Commission intends at the hearing to inquire into the facts and circumstances of this matter

On March 31, 2026, we conducted a full evidentiary hearing as prescribed in Ala. Admin. Code r. 545-X-3-.01 et seq. (MLC). Dr. Christopher and Mr. Detling presented the case challenging the Respondent's licensure application. The Commission offered each side the opportunity to present evidence and

argument in support of its respective contentions and to cross-examine the witnesses presented by the other side. The Respondent appeared before the Commission without legal representation and did not introduce any exhibits to be considered by the Commission. After careful review, we have made our independent and collective judgments regarding the weight and credibility to give the evidence, and the fair and reasonable inferences to be drawn from it. Having done so, and as prescribed in Ala. Code § 41-22-16, we enter the following Findings of Fact and Conclusions of Law.

Commission Chairman, Jorge A. Alsip, MD, and Commissioner James R. Seale, Esq., presided at the hearing and prepared the Commission's written findings.

III. Findings of Fact

We find the following facts to be established by the preponderance of the evidence presented at the hearing:

1. Respondent became licensed to practice medicine in Florida on July 21, 2010, and that license remains active and unrestricted. Respondent has also been licensed to practice medicine in the states of Illinois, Idaho, and Washington; however, those licenses expired 2003, 2008, and 2011, respectively.

2. With respect to the 2022 charges made by the United States Department of Justice, Drug Enforcement Agency, Respondent admitted during his testimony that the following were true:

- a. Dr. Ramsden failed to maintain complete and accurate records in accordance with 21 CFR § 1302.21(a) and 21 USC § 827(a)(3), in violation of 21 USC § 842(a)(5) and punishable under 21 USC § 842(c)(1)(B)(i);
- b. Dr. Ramsden failed to document Beginning of Business (BOB) or Close of Business (COB) on the Biennial Inventory in accordance with 21 C.F.R. § 1304.11(a), in violation of 21 U.S.C. § 842(a)(5) and punishable under 21 U.S.C. § 842(c)(1)(B)(i);
- c. Dr. Ramsden failed to record the number of units or volume of each finished form in each commercial container on the biennial inventory in accordance with 21 C.F.R. § 1304.11(e)(6) referencing 21 C.F.R. § 1304.11(e)(1)(iii)(C), in violation of 21 U.S.C. § 842(a)(5) and punishable under 21 U.S.C. § 842(c)(1)(B)(i);
- d. Dr. Ramsden failed to indicate the date received on two (2) invoices in accordance with 21 C.F.R. § 1304.21(d), in violation of 21 U.S.C. § 842(a)(5) and punishable under 21 U.S.C. § 842(c)(1)(B)(i) for two separate violations;

- e. Dr. Ramsden failed to properly indicate the dispositions within the patient file in accordance with 21 C.F.R. § 1304.22(c), in violation of 21 U.S.C. § 842(a)(5) and punishable under 21 U.S.C. § 842(c)(1)(B)(i);
- f. Dr. Ramsden failed to document in a former employee/patient's file where prescription #58778023 for Testosterone Enanthate (5 mL) Injectable was issued to the patient, in violation of 21 U.S.C. § 842(a)(5) and punishable under 21 U.S.C. § 842(c)(1)(B)(i); and
- g. Dr. Ramsden failed to document in a former employee/patient's file where prescription #58778023 for Testosterone Enanthate (5ML) Injectable was issued, in violation of 21 U.S.C. § 842(a)(5) and punishable under 21 U.S.C. § 842(c)(1)(B)(i).

3. With respect to the 2022 charges made by the United States Department of Justice, Drug Enforcement Agency, Respondent testified that the charge alleging he prescribed Oxandrolone to a former employee/patient and then received the Oxandrolone from the patient for his personal use was not true.

4. Respondent denied allowing persons not qualified by training, experience, or licensure to perform laser hair removals. He further stated the Florida Board of Medicine's charges were based solely on an online video in

which his office manager demonstrated the laser hair removal process without performing the procedure.

5. Respondent testified that his Panama City, FL clinic administers multiple intravenous substances, including NAD and nanoparticles derived from Wharton's Jelly, which are not FDA-approved as safe to administer to patients.

6. Respondent testified that his Panama City, FL clinic administers subcutaneous estradiol pellets, which he obtains from a compounding pharmacy, and which are not FDA-approved.

7. Respondent testified that he has not performed a surgical procedure or practiced in an inpatient setting since 2018.

8. Respondent testified that he has not performed an office-based gynecological procedure nor practiced outpatient gynecology, apart from hormone replacement therapy, since 2019.

9. Respondent testified that he would require retraining before attempting to perform any gynecological procedure.

IV. Conclusions of Law

1. The Medical Licensure Commission of Alabama has jurisdiction over the subject matter of this contested case proceeding under 1981 Ala. Acts 218, Ala. Code §§ 34-24-310, *et seq.* The Commission has the power to determine

whether there is “good and reasonable cause for refusing to issue” a license to Respondent to practice medicine or osteopathy in the State of Alabama within the meaning of Ala. Code § 34-24-333(a), and whether a license to practice medicine should be denied, issued, or issued with restrictions and/or conditions of probation based upon the totality of the relevant facts and circumstances.

2. The Commission properly notified the Respondent of the time, date, and place of the administrative hearing and the contentions regarding his licensure application in compliance with Ala. Admin. Code r. 545-X-4-.10 (MLC).

3. Based on the findings -- particularly Finding of Fact 2(a-e) -- we conclude that Respondent failed to maintain required controlled substance records, which is a violation under AL Code § 20-2-71(a)(3) and punishable under Ala. Admin. Code r. 540-X-4-.06(11)(MLC).

4. Based on the findings -- particularly Findings of Fact Nos. 2(f-g) -- we conclude that Respondent prescribed controlled substances on multiple occasions to an employee/patient, and without performing an appropriate physical examination, which is a violation under Ala. Admin. Code r. 540-X-4.06(12) (MLC).

5. Based on the findings -- particularly Findings of Fact Nos. 5,6, we conclude that Respondent administered infusions of and injections of non-FDA-

approved substances and practiced medicine in such a manner as to endanger the health of the patients of the practitioner, a violation under AL Code § 34-24-360.

6. Based on the findings — particularly Finding of Fact Nos. 5-9 - we conclude that Respondent does not meet the qualifications for a full and unrestricted license to practice medicine in the State of Alabama under Ala. Admin. Code r. 540-X-23-.03(1,3).

7. We reach these conclusions based on all the evidence presented, viewed through the lens of our professional experience and specialized knowledge of the practice of medicine. *See* Ala. Code § 41-22-13(5) (“The experience, technical competence, and specialized knowledge of the agency may be utilized in the evaluation of the evidence.”).

V. Decision

Based on all of the foregoing, the Commission determines, therefore, that the license to practice medicine in the State of Alabama is due to be and hereby is issued to Timothy John Ramsden, M.D., subject to the following restrictions:

(1) Dr. Ramsden may practice medicine in Alabama only pursuant to a written practice plan submitted to, and approved in advance by, the Commission. A practice plan will contain, at a minimum, specific information regarding: the proposed name of the practice/employer; the proposed scope of practice or type of services to be provided; the proposed days/hours of work; typical patient populations of the proposed practice; and the number and type of any and all collaborative practice arrangements.

- (2) Dr. Ramsden shall not practice in the areas of chronic pain management or Medication-Assisted Treatment for Opioid Use Disorder,**
- (3) Dr. Ramsden shall not prescribe nor dispense controlled substances for the treatment of weight loss.**
- (4) Dr. Ramsden shall not practice operative obstetrics and gynecology, including office-based procedures, unless and until he has completed a Board-approved re-entry plan.**
- (5) Dr. Ramsden shall not prescribe Schedule II controlled substances.**
- (6) Dr. Ramsden shall ensure that his medical practice rigorously complies with all Board and Commission rules, regulations, and guidelines, including but not limited to:**
 - (a) The Declaratory Ruling of the Alabama State Board of Medical Examiners relating to intravenous therapies issued on July 21, 2022;**
 - (b) The Board's Recommended Guidelines for Testosterone Replacement Therapy in Males;**
 - (c) The Board's Recommended Guidelines for Testosterone Replacement Therapy in Females;**
 - (d) The Commission's rules found at Ala. Admin. Code r. 545-X-4-.06(12);**
 - (e) Board's Guidelines for the Use of Lasers and Other Modalities Affecting Living Tissue found at Ala. Admin. Code r. 540-X-11;**
 - (f) Alabama's Collaborative Practice rules found at Ala. Admin. Code r. 540-X-8-.04;**
- (7) Before prescribing, administering, or dispensing any controlled substance in Alabama, Dr. Ramsden shall check the Prescription Drug Monitoring Program (PDMP) for any indications of drug diversion or**

abuse.

(8) Dr. Ramsden shall not administer any intravenous, intramuscular, or subcutaneous medications or substances which have not been deemed to be safe for patients and approved by the Federal Drug Administration (FDA).

(9) Dr. Ramsden shall ensure that he obtains from patients valid informed consent for the off-label use any intravenous, intramuscular, or subcutaneous medications or substances which have been approved by the Federal Drug Administration (FDA) for other indications, including but not limited to intravenous fluid infusions and chelation treatments using Ethylenediaminetetraacetic acid (EDTA), and shall properly monitor patients for complications arising from such treatments.

(10) The Commission's Physician Monitor will monitor Dr. Ramsden's medical practice on a quarterly basis for a minimum of two years, which shall include chart reviews, review of compliance with the Board's laser registration rules, reviews of controlled substance prescribing, dispensing, and inventory reconciliation, reviews of compliance with the matter addressed in item (6) above, and interviews with office staff, nurses, and advanced practice providers.

(11) Dr. Ramsden shall contact the Center for Personalized Education for Professionals (CPEP) and arrange the quarterly reviews of ten patient charts (selected randomly by the Commission's Practice Monitor) through their Practice Monitoring Program. Dr. Ramsden shall be responsible for the cost of the CPEP Practice Monitoring Program and shall consent to have reports for these quarterly reviews sent to the Commission.

(12) Dr. Ramsden shall conduct himself in full accordance with relevant federal, state, local, organizational, and professional laws, regulations, and ethical guidelines.

DONE on this the 3rd day of April, 2026.

**THE MEDICAL LICENSURE
COMMISSION OF ALABAMA**

By:

E-SIGNED by Jorge Alsip, M.D.
on 2026-04-03 09:23:22 CDT

Jorge A. Alsip, M.D.
its Chairman